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December 21, 2006

Alicia C. Matthews, Director  
Cable Division  
Department of Telecommunications & Energy  
One South Station, 4<sup>th</sup> Floor  
Boston, MA 02110

Re: CTV-06-1 – Petition of Verizon New England Inc.  
For Adoption of Competitive License Regulation

Dear Ms. Matthews:

Following up on my letter to you of December 14, I note (as you are likely aware) that the FCC yesterday adopted an order in MM Docket No. 05-311 establishing new rules governing CATV franchising. As we understand it based on the FCC's open meeting, among other things, the new rules:

- impose a 90-day limit on the LFA process for considering franchise applications of new entrants who already have authority to use the public right-of-ways;
- impose limits on LFA build-out requirements;
- include within the 5% franchise fee cap certain costs fees and in-kind contributions LFAs require of video providers; and
- provide that LFAs may not regulate an underlying broadband network used to provide video service.

A copy of the FCC's News Release regarding the new rules is enclosed.

In light of the FCC's action, Verizon MA suggests that the prudent course for the Cable Division would be to await issuance of the FCC's order and rules before taking further action in this proceeding.

Sincerely,

A handwritten signature in black ink, appearing to read "Alex Moore", written in a cursive style.

Alexander W. Moore

Enclosure

cc: Andrea Nixon, Clerk



# NEWS

Federal Communications Commission  
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Washington, D. C. 20554

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This is an unofficial announcement of Commission action. Release of the full text of a Commission order constitutes official action.  
See MCI v. FCC, 515 F 2d 385 (D.C. Circ 1974).

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FOR IMMEDIATE RELEASE  
December 20, 2006

News Media Contact:  
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## **FCC Adopts Rules to Ensure Reasonable Franchising Process for New Video Market Entrants**

*Washington, DC* – The Federal Communications Commission (FCC) today adopted a *Report and Order and Further Notice of Proposed Rulemaking* that establishes rules and provides guidance to implement Section 621(a)(1) of the Communications Act of 1934, which prohibits franchising authorities from unreasonably refusing to award competitive franchises for the provision of cable services.

In the *Order*, the Commission concludes that the current operation of the franchising process constitutes an unreasonable barrier to entry that impedes the achievement of the interrelated federal goals of enhanced cable competition and accelerated broadband deployment.

The *Order* addresses several ways by which local franchising authorities are unreasonably refusing to award competitive franchises. These include drawn-out local negotiations with no time limits; unreasonable build-out requirements; unreasonable requests for “in-kind” payments that attempt to subvert the five percent cap on franchise fees; and unreasonable demands with respect to public, educational and government access (or “PEG”).

To eliminate the unreasonable barriers to entry into the cable market, and to encourage investment in broadband facilities, the Commission:

- Found that franchising negotiations that extend beyond certain time frames amount to an unreasonable refusal to award a competitive franchise within the meaning of Section 621(a)(1);
- Found that requiring an applicant to agree to unreasonable build-out requirements constitutes an unreasonable refusal to award a competitive franchise;
- Found that, unless certain specified costs, fees, and other compensation required by local franchising authorities are counted toward the statutory five percent cap on franchise fees, demanding them could result in an unreasonable refusal to award a competitive franchise;
- Found that it would be an unreasonable refusal to award a competitive franchise if the local franchising authority denied an application based on a new entrant’s refusal to undertake certain unreasonable obligations relating to public, educational, and governmental (“PEG”) and institutional networks (“I-Nets”); and

Preempted local laws, regulations, and requirements, including local level-playing-field provisions, to the extent they impose greater restrictions on market entry than the rules adopted herein.

- The Commission concluded that although the record allows it to determine generally what constitutes an “unreasonable refusal to award an additional competitive franchise” at the local level, the Commission does not have sufficient information to make such determinations with respect to franchising decisions made at the state level or in compliance with state statutory directives, such as statewide franchising decisions. As a result, the *Order* addresses only decisions made by county- or municipal-level franchising authorities.

The Commission also adopted a *Further Notice of Proposed Rulemaking* in which it seeks comment on how its findings in the *Order* should affect existing franchisees, tentatively concludes that the findings should apply to existing franchisees at the time of their next franchise renewal process, and seeks comment on the Commission’s statutory authority to take this action. The Commission will conclude this rulemaking and release an order no later than six months after the release of the *Order*.

The Commission adopted a *Notice of Proposed Rulemaking* on November 3, 2005 to seek public comment on these issues.

Action by the Commission, December 20, 2006, by *Report & Order and Further Notice of Proposed Rulemaking* (FCC 06-180). Chairman Martin, Commissioners Tate and McDowell with Commissioner Copps and Adelstein dissenting. Separate statements issued by Chairman Martin, Commissioners Copps, Adelstein, Tate, and McDowell.

--FCC--

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